

Application: A.22-09-006  
Witness: P. Kabir  
Chapter: 3R

**REVISED PREPARED DIRECT TESTIMONY OF  
POOYAN KABIR**

**ON BEHALF OF SAN DIEGO GAS & ELECTRIC COMPANY  
(THE SDG&E HYDROGEN BLENDING DEMONSTRATION PROJECT)**

**BEFORE THE PUBLIC UTILITIES COMMISSION  
OF THE STATE OF CALIFORNIA**

**May 28, 2025**



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EXHIBIT 3A – Preliminary Testing Protocols – H2 Blending Demonstration Project

**CHAPTER 3R**  
**REVISED PREPARED DIRECT TESTIMONY OF POOYAN KABIR**  
**(THE SDG&E HYDROGEN BLENDING DEMONSTRATION PROJECT)**

**I. PURPOSE**

The purpose of this chapter's testimony on behalf of San Diego Gas & Electric Company (SDG&E) is to provide details on the proposed SDG&E Hydrogen Blending Demonstration Project (Project).

This chapter will discuss: (1) the purpose of the proposal, (2) the design, equipment, construction, and decommissioning details of the proposed Project, (3) the Project testing and demonstration plan, (4) data collection and analysis, (5) Project guidance on technical, operational, and safety information as well as stakeholder feedback, (6) compliance with Decision (D.) 22-12-057, and (7) cost estimates of the Project.

The purpose of the Project is to provide operational and system-level data for the live blending of hydrogen gas in an isolated custom-built medium-pressure polyethylene (PE) distribution pipe loop in a moderate coastal climate.<sup>1, 2, 3</sup> Testing PE pipe is critical for SDG&E as this is the most common pipeline material in our system.<sup>4</sup> The Project plan is to begin with an initial hydrogen blend of five percent by volume and gradually increase to 20 percent over the testing period. The proposed project location in SDG&E's testimony from March 1, 2024 (hereinafter referred to as the March Testimony) was on the property of the University of California, San Diego (UCSD). SDG&E now plans to locate the project on its own property.

The collective work of SDG&E, Southern California Gas Company (SoCalGas), Southwest Gas Corporation (Southwest Gas), and Pacific Gas and Electric Corporation (PG&E) (collectively, the Joint Utilities) will help inform a future hydrogen blending standard that

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<sup>1</sup> Medium pressure is defined as 60 pounds per square inch gauge or lower.

<sup>2</sup> See Weather Spark, *Climate and Average Weather Year Round in La Jolla*, available at: <https://weatherspark.com/y/1809/Average-Weather-in-La-Jolla-California-United-States-Year-Round>.

<sup>3</sup> Pipeline Research Council International, *PR-720-20603-R01 Emerging Fuels - Hydrogen SOTA Gap Analysis and Future Project Roadmap*, available at: <https://www.prci.org/Research/Measurement/MEASProjects/MEAS-15-02/178529/202786.aspx>.

<sup>4</sup> U.S. Department of Transportation Pipeline and Hazardous Materials Safety Administration, *Annual Report for Calendar Year 2021 Gas Distribution System* (March 2022), available at: <https://www.cpuc.ca.gov/-/media/cpuc-website/divisions/safety-and-enforcement-division/gsrp/annual-reports/sdge-2021---sdge-dot-d.pdf>.

1 focuses on safety, system integrity, and reliability, as well as adheres to the Project requirements  
2 set out by D.22-12-057 and D.21-07-005.

## 3 **II. PROJECT DESCRIPTION**

4 The SDG&E Project is unique and differentiated in that it seeks to understand the impacts  
5 of hydrogen blending in state-of-the-art medium density PE pipe in moderate coastal conditions.  
6 The Project will blend hydrogen into a custom-built medium-pressure natural gas distribution  
7 pipeline loop isolated from the central gas system. The blended gas will be consumed by a fuel  
8 cell owned and operated by SDG&E, that will feed power onto the SDG&E grid.

### 9 **A. Revised Project Location**

10 The March Testimony proposed a “candidate location” for the preliminary project design,  
11 which was a UCSD parking lot southeast of Genesee Ave and Campus Point Drive (Voight  
12 Parking Lot) in San Diego, CA. As indicated in the March Testimony, “[t]his site may be  
13 subject to change to another location on UCSD property. With slight modifications, the project  
14 design is suitable to be placed at alternative candidate sites. A final site is to be agreed upon no  
15 later than March 31, 2025. SDG&E’s partnership and plans with UCSD are formally recognized  
16 in a Memorandum of Understanding (MOU).” Since the filing of this application on March 1,  
17 2024, SDG&E and UCSD worked to finalize a site on UCSD property but ultimately were not  
18 successful. SDG&E has identified a new, suitable location on SDG&E property at the Kearny  
19 Construction & Operations Center (“Kearny C&O”), located at 5488 Overland Avenue, San  
20 Diego, CA 92123. This revised location was identified due to the available space, reasonable  
21 proximity to existing SDG&E gas and electric grid tie-ins, and reasonable alignment with  
22 SDG&E cost estimates.

23 Kearny C&O is a 47 acre multi-use facility that has supported company operations for  
24 over 60 years and is the operations headquarters for SDG&E’s transmission and substation  
25 operations, maintenance, and construction activities. Kearny C&O is located in Kearny Mesa.  
26 The majority of the Kearny Mesa is commercial and industrial, and the area is surrounded by  
27 major highways on all sides.

### 28 **B. Revised Project Overview**

29 SDG&E will investigate the impacts of blended hydrogen on at least two typical types of  
30 medium density PE pipe in the test loop. The PE will be new, state-of-the-art PE meeting  
31 current industry standards and specifications (*i.e.*, ASTM D3350-21).

1 The Project test period will begin by establishing a 100 percent natural gas baseline in the  
2 new pipeline loop. In this way, SDG&E will benchmark PE pipe performance to compare and  
3 characterize any potential future degradation resulting from hydrogen blending. Once that  
4 baseline is established, SDG&E plans to blend and inject electrolytic hydrogen produced with  
5 renewable energy into the system, starting at five percent hydrogen and transitioning to 20  
6 percent over time. The Project team will gradually increase hydrogen in the blend as the testing  
7 progresses. The team will evaluate key impacts on related equipment, including the blending  
8 skid, transmitters, pipes, valves, meters, connections, and the fuel cell. The composition of the  
9 blended gas will be monitored with a gas chromatograph, which will detect and report the  
10 percentage of hydrogen in the blend, ensuring the accuracy of the blend composition throughout  
11 the process. SDG&E is committed to operating this Project in an environmentally responsible  
12 manner. SDG&E will follow all local permitting guidelines.

13 SDG&E plans to source the hydrogen for the demonstration from its existing asset, the  
14 Hydrogen Systems at Palomar Energy Center in Escondido, CA. Palomar Energy Center  
15 currently operates an electrolyzer to produce clean hydrogen onsite for multiple uses and offers  
16 sufficient hydrogen production capacity to support the blending demonstration project. The  
17 electrolyzer at Palomar Energy Center is powered by a purpose built, onsite solar array and also  
18 has a grid connection. SDG&E generates and retires its own renewable energy credits from this  
19 solar array to offset electricity drawn by the electrolyzer. Should additional energy be needed to  
20 generate hydrogen and the SDG&E solar system output be insufficient, SDG&E plans to use grid  
21 electricity and purchase renewable energy credits (RECs) to offset carbon emissions related to  
22 grid electricity use. This method aligns with the clean hydrogen production tax credit  
23 regulations under Section 45V of the US Department of Treasury Internal Revenue Service  
24 Code, which allows for Energy Attribute Certificates (EACs), including RECs, to be purchased  
25 to offset the related carbon emissions from clean hydrogen production.<sup>5</sup> Sourcing hydrogen from  
26 Palomar Energy Center is estimated to save \$2.31 million in direct costs versus purchasing and  
27 installing a dedicated onsite electrolyzer for the project. See Section V for details. Upon  
28 conclusion of the testing period, hydrogen-related equipment deployed for the testing program

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<sup>5</sup> 88 FR 89220 (Section 45V Credit for Production of Clean Hydrogen; Section 48(a)(15) Election to Treat Clean Hydrogen Production Facilities as Energy Property), *available at*:  
<https://www.federalregister.gov/documents/2023/12/26/2023-28359/section-45v-credit-for-production-of-clean-hydrogen-section-48a15-election-to-treat-clean-hydrogen>.

will be decommissioned, and SDG&E will evaluate the best use and/or disposition of the equipment and necessary site restoration.

### C. Summary of Project Phases and Schedule

Here, SDG&E outlines the main Project phases. There are five distinct phases, which are summarized in the table below. SDG&E will manage, own, and operate all system assets throughout the Project in agreement with UCSD. Stakeholder engagement will take place throughout all Project phases.

**Table 1: Summary of Project Phases\***

PHASE & ACTIVITY	DESCRIPTION	ESTIMATED DURATION
0. Pre-development	All efforts supporting this application submittal are considered “Pre-development.” Upon California Public Utilities Commission (Commission) approval, the Project will move on to subsequent phases.	Pre-application submittal
1. Planning, Design, Construction and Commissioning	Hydrogen storage and blending equipment are procured; the system is designed, constructed, permitted, and commissioned; PE pipes and meters are installed; inspections and any necessary remediation are conducted.	24 months
2. Testing and Demonstration	Hydrogen is blended into the system on a testing schedule; data is collected; equipment and pipelines are periodically inspected; and samples of pipelines and components are collected.	24 months (18 months live blending, + 6 months baseline assessment & validation)
3. Decommissioning, Equipment Removal, and System Restoration	Hydrogen equipment is removed and the site is restored.	Five months
4. Knowledge Sharing	Data from the pilot is interpreted and disseminated; a public report will be released.	Nine months

\*Project Phases overlap. See Estimated Project Schedule for Details.

Table 2 provides an estimated Project timeline.

**Table 2: Estimated Project Schedule**

		Pre-Approval					Post-Approval																							
Prework	Application Process																													
	CPUC Application Review																													
Ongoing	Stakeholder Engagement																													
Phase 1	Preliminary & Detail Design																													
	Land, Environmental, Permitting																													
	Material & Equipment																													
	Bid Process & Construction																													
	Commissioning																													
Phase 2	Baseline Performance Assessment																													
	H2 Blending and Data Collection																													
	Asset Validation																													
Phase 3	Equipment & Material Removal																													
	Site Restoration																													
Phase 4	Data Analytics & Interpretation																													
	Knowledge Sharing/Final Report																													
		Q3 2023	Q4 2023	Q1 2024	Q2 2024	Q3 2024	Q4 2024	Q1 2025	Q2 2025	Q3 2025	Q4 2025	Q1 2026	Q2 2026	Q3 2026	Q4 2026	Q1 2027	Q2 2027	Q3 2027	Q4 2027	Q1 2028	Q2 2028	Q3 2028	Q4 2028	Q1 2029	Q2 2029	Q3 2029				

## 1. Project by Phase Details

### a. PHASE ZERO: Predevelopment and Site Selection

All efforts supporting this application submittal are considered “Pre-development.” Upon Commission approval, the Project will move on to subsequent phases. Finalizing a suitable site has been an important part of the pre-development process. As described above SDG&E is proposing a new site location on its own property at Kearny C&O.

### b. PHASE ONE: Planning, Design, Construction, and Commissioning

Phase One of the Project includes the detailed design, procurement, construction, and commissioning.

#### i. Planning

SDG&E will follow standard guidelines for new gas service, including evaluating load profile, load study, service sizing, and other technical needs.<sup>6</sup> SDG&E will document the evaluation of initial blending feasibility and perform a safety assessment supporting blending percentages.

<sup>6</sup> SDG&E, *Building Services Resource Center, Electric & Gas Service Step-by-Step Guide* (2021), available at: <https://www.sdge.com/sites/default/files/gasload.xls>.

SDG&E will incorporate the following considerations:

- Flow rates and directional consistency of receiving pipeline(s), including daily and seasonal variations.
- Current and expected future composition of natural gas in the pipeline system to determine interchangeability on customers' end-use equipment and the pipeline system's future capability to accommodate supplies.
- Maximum time and distance required for complete mixing to occur under all pipeline flow conditions.
- The design, operation, and overall condition of the receiving pipeline(s), including any sensitivities to gas constituents.
- Additional monitoring, control, and/or mixing equipment which may be required to verify adequate blending in the receiving pipeline system.

#### **ii. Design, Construction, and Commissioning**

The Project design will be finalized with a third-party expert as required (*See* Sec IV (12)). This third-party expert will be involved in every step of the process to ensure that testing protocols can be followed and are incorporated thoughtfully into the design. The site will be prepared during the construction period, and equipment will be installed.

SDG&E will work with its vendors to develop and carry out commissioning activities and ensure the equipment and systems are in good working order.

#### **iii. Equipment Selection and Procurement**

All purchased equipment will be treated as an Operations and Maintenance (O&M) expense because it will be solely utilized to support this short-term research, development, and demonstration Project. SDG&E will manage, own, and operate the entire system throughout the project.

PE is the preferred material for the future of the state's natural gas distribution systems, and the system is in the process of fully transitioning to modern PE under the Commission's Gas Distribution Integrity Management Program (DIMP). Therefore, it is essential to test the effects of hydrogen on this material. Small-scale lab studies have indicated that the issues associated with blending hydrogen up to 20 percent in a PE distribution system pipeline are well-defined



and understood.<sup>7</sup> The material is “capable of handling this blend.”<sup>8</sup> Research to date indicates that hydrogen does not degrade PE pipes.<sup>9,10,11</sup> The SDG&E data collected in this Project will help determine if these lab studies may be validated with a large-scale, real-world deployment. Meters use sensitive baffles to measure fluid flow. There is a concern that older meter baffles might not be sensitive enough to detect and respond to hydrogen molecules. This Project will include experiments to understand the efficacy of existing meters versus new ones in accurately measuring hydrogen-blended gas.

**Table 3: Major Equipment List**

<b>Equipment</b>	<b>Description</b>
<b>PE Pipe from gas main to blending skid</b>	Approximately 300 feet of new, state-of-the-art PE pipe will connect an existing SDG&E distribution pipe to the blending skid.
<b>PE Pipe for the test loop</b>	Approximately 200 feet of new, state-of-the-art PE pipe will be used to test hydrogen blends. At least two different types of resin representative of the PE in SDG&E’s distribution system will be included in the test loop.
<b>New Meters</b>	One main gas meter will be installed to measure gas flow to the fuel cell.
<b>Hydrogen Blending Skid</b>	A hydrogen blending skid is required to blend natural gas with hydrogen.
<b>Storage Tanks</b>	Pressure vessels that can transport hydrogen to the site and store hydrogen for use onsite.
<b>Fuel Cell</b>	The fuel cell will receive the blended gas and is considered “end-use equipment.” The fuel cell produces combustion-free electricity that will be supplied to the SDG&E grid. The estimated maximum power output of the fuel cell will be 100 kilowatts. San Diego’s Air Pollution Control District (APCD) does not require air permits for fuel cell distributed generator

<sup>7</sup> U.S. Department of Transportation Pipeline and Hazardous Materials Safety Administration, *Gas Distribution Integrity Management Program (DIMP)* (August 23, 2018), available at: <https://www.phmsa.dot.gov/pipeline/gas-distribution-integrity-management/gas-distribution-integrity-management-program-dimp>.

<sup>8</sup> Pipeline Research Council International (PRCI): “Emerging Fuels – Hydrogen SOTA, Gap Analysis, Future Project Roadmap.” Catalog No. PR-720-20603-R01. November 9, 2020. Page 45.

<sup>9</sup> COAG Energy Council, *Hydrogen in the Gas Distribution Networks: A kickstart Project as an input into the development of a National Hydrogen Strategy for Australia* (January 11, 2019), available at: [http://www.coagenergycouncil.gov.au/sites/prod.energycouncil/files/publications/documents/nhshydr ogen-in-the-gas-distribution-networks-report-2019\\_0.pdf](http://www.coagenergycouncil.gov.au/sites/prod.energycouncil/files/publications/documents/nhshydr ogen-in-the-gas-distribution-networks-report-2019_0.pdf).

<sup>10</sup> International Gas Union Research Conference Rio 2017, *Using the Natural Gas Network for Transporting Hydrogen – Ten Years of Experience* (2017), available at: [https://dgc.dk/media/v3hjik0j/c1703\\_igrc2017\\_iskov.pdf](https://dgc.dk/media/v3hjik0j/c1703_igrc2017_iskov.pdf).

<sup>11</sup> National Renewable Energy Laboratory, *Blending Hydrogen into Natural Gas Pipeline Networks: A Review of Key Issues* (March 2013), available at: <https://www.nrel.gov/docs/fy13osti/51995.pdf>.

Equipment	Description
	systems that meet the California Air Resources Board (CARB) criteria for certification due to minimal criteria pollutant emissions. <sup>12</sup>
<b>Additional Equipment</b>	Additional equipment may include pressure regulators, temperature transmitters, gas analyzers, gas detectors/leak detectors, fire detectors, control valves, relief valves, isolation valves, and pressure and temperature transmitters.

### c. PHASE TWO: Testing and Demonstration

Phase Two will focus on testing and demonstrating hydrogen blending from five percent to 20 percent blend by volume. Phase Two will be broken into three subphases: 1) baseline performance assessment, 2) live hydrogen blending, data collection, and analysis once the test is complete, and 3) performance validation.

#### i. Baseline Performance Assessment

SDG&E will perform a baseline assessment of the newly installed Project. The assessment will align with current inspection practices for natural gas pipeline installation. Baseline performance analysis will also include detailed inspection and surveys of the pipeline, fittings, valves, and meters. Leak surveys will also be conducted before the demonstration and continue throughout the Project. The Project test period will begin by establishing a 100 percent natural gas baseline in the new pipeline loop. In this way, SDG&E will benchmark PE pipe performance to compare and characterize any potential future degradation resulting from hydrogen blending.

#### ii. Live Hydrogen Blending Data Collection

SDG&E will collect data as it blends hydrogen into natural gas. The Project will allow for operational review and confirmation of the following within the limitations of the candidate Project site:

- Odorant compatibility;
- Leak detection equipment compatibility;
- Material compatibility;
- Component (*e.g.*, fittings, valves) compatibility;
- Long-term integrity modeling;

<sup>12</sup> 17 CCR §§ 94200-94214, available at: [https://ww2.arb.ca.gov/sites/default/files/2022-05/dg06-final-regulation-unofficial\\_0.pdf](https://ww2.arb.ca.gov/sites/default/files/2022-05/dg06-final-regulation-unofficial_0.pdf).

- Blend consistency (hydrogen blending injection skid);
- End-use appliance/equipment efficiency;
- Development of new Gas Standards for the construction, maintenance, and operations of hydrogen-blended natural gas systems;
- Effects on metering equipment; and
- Impact on emissions associated with hydrogen blending, including NO<sub>x</sub>.

### iii. Project Data Collection Plan

Table 4 provides an overview of the type of data SDG&E will collect with the Project. Each data element serves to validate past hydrogen blending research. Data and materials will be gathered before, during, and after blending is complete. The data will be analyzed to provide insights to confirm the hydrogen blending computability of the gas system and end-use equipment.

**Table 4: Preliminary Project Data Collection Plan**

Area	Objective	Frequency	Pre-Demo	During Demo	Post-Demo
Odorant sampling	Confirm that hydrogen does not affect the efficacy of the current natural gas odorant.	Monthly	✓	✓	
Leak surveys	Perform safety checks; repair any leaks before starting the demo; determine if hydrogen blends affect leakage from fittings, valves, etc.	Monthly and as needed for customer service calls	✓	✓	✓
Leak survey equipment	Validate the performance of new leak survey equipment.	Monthly and as needed for customer service calls		✓	
Samples of pipe/pipeline components (Material Compatibility)	Verify if there are any material impacts (polyethylene piping, elastomers, rubbers, valves, fittings) after exposure to hydrogen blends.	Before demo and post-demo	✓		✓
Customer meters	Compare data from meters and blending skid data to	Monthly		✓	✓

Area	Objective	Frequency	Pre-Demo	During Demo	Post-Demo
	confirm the accuracy of meters.				
End-use equipment evaluation	Ensure equipment is working correctly; validate gas interchangeability calculations and lab testing that has been done.	Monthly and as needed for end-use equipment	✓	✓	✓
End-use equipment checks for emissions, including NO <sub>x</sub>	Measure emissions from the fuel cell.	To be determined	✓	✓	

Table 5 summarizes the incremental hydrogen blending level increase schedule during planned operations. The blending percentages align with D.22-12-057 and UC Riverside's Hydrogen Blending Impacts Study (UC Riverside Study) recommendations.<sup>13</sup> Per the study, "it is critical to conduct real-world demonstration of hydrogen blending under safe and controlled conditions. The recommended hydrogen percentages for this demonstration are five to 20 percent." Data collection will start with a target blend of five percent and gradually up to 20 percent. Six months of data will be collected for the lower blends (up to 10 percent), and 12 months of data will be collected for the higher blends (10 to 20 percent).

**Table 5: Estimated Blending Intervals by Increments**

Percent Blending Level	Timeframe
Zero percent (100 percent natural gas)	Three months prior to demonstration
Five percent	Months one to three
Up to 10 percent	Months four to six
Up to 15 percent	Months seven to 12
Up to 20 percent	Months 13 to 18

<sup>13</sup> UCR, *Hydrogen Blending Impacts Study* (July 2022) at 4; available at <https://docs.cpuc.ca.gov/PublishedDocs/Efile/G000/M493/K760/493760600.PDF>.

1                                    **iv.      Post-Data Collection Activity**

2        Asset validation includes the following post-hydrogen blending activities:

- 3            •        Leak surveys of the pipeline system to verify that no leaks have developed.
- 4            •        Gathering of pipe and component samples to test and compare with pre-demo
- 5                        samples to determine if there are any material changes after exposure to hydrogen
- 6                        blends.
- 7            •        End-use equipment checks to ensure equipment continues to work correctly.
- 8            •        The meter will be removed for mechanical integrity testing.

9                                    **d.      PHASE THREE: Decommissioning, Equipment Disposition,**

10                                   **and System Restoration**

11            Phase Three of the Project will commence after the Testing and Demonstration period.

12        In Phase Three, SDG&E will decommission all Project equipment and restore the site.

13            Upon conclusion of the Project, SDG&E will evaluate the best use for the hydrogen-

14        related equipment, including appropriate disposition. Samples of pipe and components will be

15        collected during this period for further analysis of the impacts of hydrogen on PE pipe.

16                                    **e.      PHASE FOUR: Data Analysis and Dissemination**

17            Following the completion of the Project, SDG&E will draft its final Annual Report,

18        which will include technical findings from the Project. The Annual Report will be available on

19        the SDG&E website and served on the service list. This report will guide future hydrogen

20        blending, supporting a hydrogen injection standard in the California gas system. SDG&E will

21        collaborate with the other Joint Utilities and the Commission to determine the best next steps for

22        disseminating the data collected through the Project. As California is widely understood to be a

23        leader in national energy policy, SDG&E anticipates significant and broad interest in the results

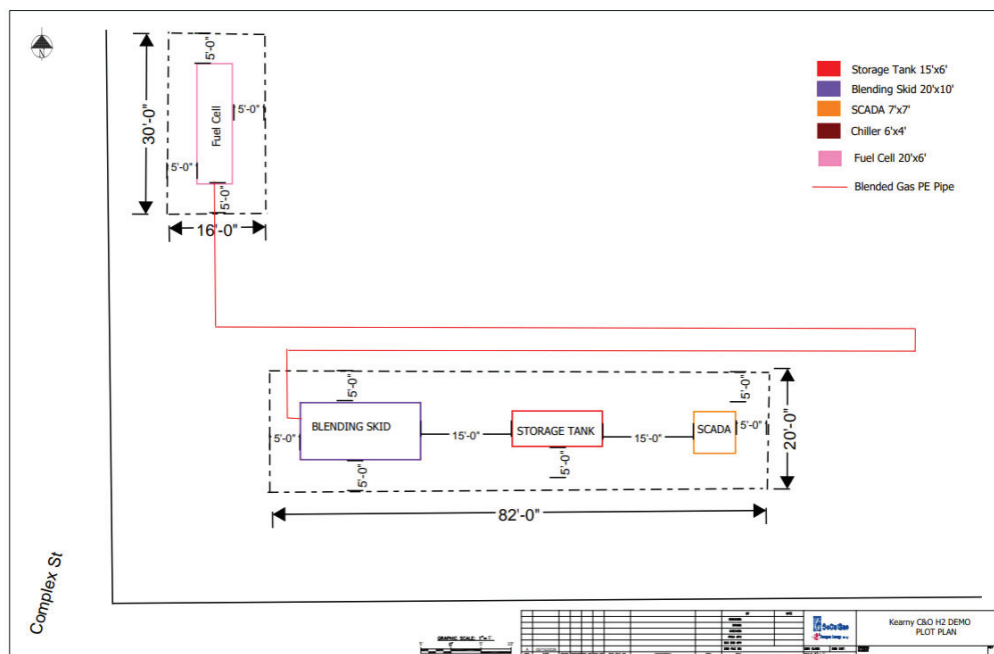
24        of this pilot.

## 2. Revised Location Site Map and Project Plot Plan

Figure 1: Proposed Blending Demonstration at Kearny C&O



Figure 2: Revised Preliminary Project Plot Plan



### III. PROJECT GUIDANCE

#### A. API RP 1173 Pipeline Safety Management System

Safety is at the core of this Application. The Project utilizes the American Petroleum Institute's (API) 1173 Pipeline Safety Management System (PSMS) Plan-Do-Check-Act



1 model.<sup>14</sup> SDG&E is currently in the “Plan” stage. The Project will move into the “Do” stage by  
2 initiating the controlled blending Project that the Plan stage has informed. Leading up to and  
3 during the “Do” stage, SDG&E will establish project management plans and procedures, train  
4 staff on hydrogen blends and Project equipment, document, and record data from the  
5 demonstration, and engage with stakeholders, including the communities and end users. The  
6 Project leads into the “Check” phase, where SDG&E will learn from the data collected, including  
7 utilizing the data for an integrity/risk management analysis. Should these pilots lead to a  
8 hydrogen injection standard, the “Act” phase would follow. In collaboration with the  
9 Commission and the Joint Utilities, SDG&E would translate the knowledge gained from the  
10 Joint IOU projects and other relevant studies into safety policies and operating procedures that  
11 would allow for safe hydrogen blending in the common natural gas system. Plan-Do-Check-Act  
12 is a continuous learning framework that SDG&E will follow for all hydrogen blending activities.

### 13 **B. Overarching Safety Case**

14 SDG&E’s safety efforts to be taken before, during, and after the Project include, but are  
15 not limited to:

- 16 • Hydrogen Safety Training for SDG&E personnel, and relevant first responders;
- 17 • Safety Assessment for hydrogen storage;
- 18 • Conduct pre-, during, and post-implementation leak surveys;
- 19 • Create hydrogen blending specific customer protocols and emergency response
- 20 plans;
- 21 • Test existing and new leak survey equipment;
- 22 • Test emissions from the fuel cell flue system; and
- 23 • Conduct equipment inspections during commissioning, testing, and prior to
- 24 decommissioning.

25 The hydrogen system will include continuous remote monitoring that will notify SDG&E  
26 of leakage events. Safety protocols and remote controls will stop hydrogen production and  
27 automatically shut down Project operations should leakage be detected above a defined level.

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<sup>14</sup> Pipeline SMS, RP 1173, available at: <https://pipelinesms.org/rp-1173/>.

### C. Revised Stakeholder Engagement

SDG&E recognizes the importance of stakeholder and community engagement around novel hydrogen projects such as blending. SDG&E performed significant engagement with the UCSD community. Now that the project location has changed, SDG&E is working with its Community Relations team to engage and coordinate with the local community.

A summary of relevant stakeholder engagement for the revised project to date is listed here:

- June 13, 2023: SDG&E and the Joint Utilities held a public Joint Utilities Stakeholder Workshop to present their proposed Projects.
- November 6, 2023: SDG&E and the Joint Utilities held a public Joint Utilities Technical Workshop to solicit feedback on technical aspects of the proposed Projects, including hydrogen leakage, emissions, and material safety.

Although UCSD is no longer serving as a site host, there is still an opportunity for SDG&E and UCSD staff and students to collaborate on research projects related to hydrogen blending and associated equipment. In particular, SDG&E intends to partner with the UCSD Center for Energy Research (CER), where scientists, faculty from multiple UCSD departments, visiting scholars, and students perform basic and applied research in solar energy, fuel cells, energy storage, and related disciplines. SDG&E will continue to nurture this partnership throughout the Project, support educational collaboration, and provide students with professional development opportunities.

The SDG&E Project team will coordinate with the SDG&E Office of the Customer to identify relevant community-based organizations (CBOs) for engagement. SDG&E proposes a maximum of four CBO engagement workshops during Phase One and an additional three workshops, one each at the conclusion of Project Phases Two, Three, and Four, to share updates, conclusions, and findings.<sup>15</sup>

Currently, SDG&E partners with CBOs for outreach and education for other programs, including fire safety, clean transportation, and energy efficiency. These CBOs are compensated through an annual MOU that outlines their compensation rates, similar to a grant. CBO compensation ranges depending on the resources and time a CBO can dedicate to a project.

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<sup>15</sup> D.22-12-057 at 65 (Conclusions of Law 30).



Details related to the Project will be available online, including related environmental health and safety issues. The demonstration site will include signage directing viewers to the website and the SDG&E hydrogen email address for additional information: hydrogen@sdge.com.

#### **IV. D.22-12-057 ORDERING PARAGRAPH 7 COMPLIANCE**

Decision 22-12-057 contains several Ordering Paragraphs (OP) that outline requirements for the hydrogen blending pilot projects. The Joint Utilities engaged with the Energy Division throughout the development of this application to ensure that the orders were carefully understood and followed. Below is a detailed discussion of how the SDG&E Project complies with OP 7, which directs the Joint Utilities to propose pilot programs to test hydrogen blending in natural gas.

##### **OP 7.a.**

“Ensures long-term safety of the California Pipeline, the prevention of hydrogen leakage, the inclusion of hydrogen monitoring, the consideration of the dilution rate, and the monitoring and reporting of all mechanical characteristics of hydrogen blends in the natural gas pipeline stream.”

The SDG&E Project will help prepare California to develop a hydrogen injection standard that ensures the long-term safety of the California Pipeline, prevents hydrogen leakage, and understands the impacts of mechanical characteristics of hydrogen blends.

Specifically, the Project will test the material impacts of hydrogen blending on approximately 200 feet of state-of-the-art PE pipe in a closed-loop, standalone, and custom-built distribution pipe test loop. This Project will be entirely disconnected from SDG&E’s existing natural gas system, *e.g.*, “closed loop.”

Because the pipe loop length is approximately 200 feet, and the system is a closed loop, terminating into a single fuel cell, SDG&E has not included dilution rate considerations as they are not relevant to this design. Dilution rates are addressed in Technical Chapter 2, SoCalGas Open Blending Project.

The Project includes several measures to ensure safe operation, prevent hydrogen leakage, and monitor gas characteristics.

SDG&E will:

- Perform enhanced leak detection protocols throughout the Project to ensure that the gas system and associated end-use equipment are not compromised.

- Perform leak detection surveys to ensure potential leaks are caught early and reported.
- Deploy robust monitoring surrounding the hydrogen production, storage, and blending areas to detect any potential leak from hydrogen equipment.
- Include a gas chromatograph at the outlet of the blending skid to ensure the accuracy of the blend percentage.
- Include continuous remote monitoring that will notify SDG&E of leakage events.
- Include remote controls will stop hydrogen production and automatically shut down hydrogen production should leakage be detected above a defined level.

**OP 7.b.**

“Prevents hydrogen from reaching natural gas storage areas and electrical switching equipment directly or through leakage.”

The Project features a new, custom-built distribution pipe test loop that is completely isolated from the rest of the gas distribution system, natural gas storage areas, and electrical switching equipment. There is no possibility of hydrogen reaching these items. The Project will utilize gas flow preventers and shut-off valves to prevent hydrogen from reaching electrical equipment or natural gas networks.

**OP 7.c.**

“Avoids end user appliance malfunctions.”

The end-use appliance in this Project is a new fuel cell that will be installed for this test. The fuel cell will be manufacturer approved to accept at least twenty percent hydrogen by volume. The fuel cell manufacturer will be involved in installing, commissioning, maintaining, monitoring, and decommissioning the equipment.

**OP 7.d.**

“Evaluates hydrogen injection at blends between [0.1] and five percent and five percent to twenty percent; such evaluations must adhere to approved monitoring, reporting, heating value, system safety, environmental considerations, end-use emissions, and all other elements enumerated in this decision.”

The SDG&E Project will evaluate blends between five and twenty percent by volume. It will adhere to approved monitoring, reporting, system safety, environmental considerations, and

1 end-use emissions requirements in alignment with the study published by UC Riverside.<sup>16</sup> The  
2 “open system” test of [0.1] and five percent is addressed by SoCalGas in Chapter 2 of this  
3 Application.

4 **OP 7.e.**

5 “Specifies the amount of funding necessary to complete all aspects of the proposal  
6 and proposes testing durations adequate to draw meaningful conclusions.”

7 A Class Five cost estimate was performed to calculate the funding necessary for Phases  
8 One through Four. Section V summarizes the cost of the Project. Refer to Workpaper Three  
9 (WP-3) for the detailed breakdown of Project cost.

10 Regarding the duration of the Project, it was designed to be reasonable and aligned with  
11 other notable hydrogen blending studies, including the HyDeploy Keele Study and the UCR  
12 Study. Our study will evaluate the impact of hydrogen blends over 18 months. Similar studies  
13 were able to gather enough data and evidence for meaningful conclusions through this time  
14 frame, including the first Phase of the HyDeploy Keele University Project, which was conducted  
15 on campus over eighteen months.<sup>17,18</sup> Laboratory testing has been conducted in increments of  
16 ten to 30 days for a fixed blend percentage.<sup>19,20</sup> The Project will test at least three months each  
17 for lower levels (five and 10 percent) and six months each for greater hydrogen concentrations  
18 (15 and 20 percent). Considering this is a closed system test on PE pipe, this time range can  
19 provide data and evidence to support the future development of hydrogen blending standards.

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<sup>16</sup> CPUC, *Hydrogen Blending Impacts Study* (July 2022) at 4; available at:  
<https://docs.cpuc.ca.gov/PublishedDocs/Efile/G000/M493/K760/493760600.PDF>.

<sup>17</sup> U.S. Department of Energy – Office of Scientific and Technical Information, *Polymer pipes for distributing mixtures of hydrogen and natural gas. Evolution of their transport and mechanical properties after an ageing under an hydrogen environment*(2010), available at:  
<https://www.osti.gov/etdeweb/servlets/purl/21400887>.

<sup>18</sup> Netbeheer Nederland, *Management Summary – Hydrogen blending with Natural Gas on Ameland* (April 2012), available at:  
[https://www.netbeheernederland.nl/upload/Files/Waterstof\\_56\\_7c0ff368de.pdf](https://www.netbeheernederland.nl/upload/Files/Waterstof_56_7c0ff368de.pdf).

<sup>19</sup> PE 100+ Association, *Permeation Studies On Polyethylene Pipes at Different Temperatures* (GUT 6789/22) (August 29, 2022), available at:  
<https://www.pe100plus.com/Download/News/PieceJointeInfo/fichier/508.pdf>.

<sup>20</sup> Miroslav Penchev, Taehoon Lim, Michael Todd, Oren Lever, Ernest Lever, Suveen Mathaudhu, Alfredo Martinez-Morales, and Arun S.K. Raju\*. 2022. *Hydrogen Blending Impacts Study Final Report*. Agreement Number: 19NS1662.

**OP 7.f.**

“Is consistent with all directed courses of action specified in this decision relevant to leakage, reporting, heating value, system safety, environmental considerations, end-use emissions, and all other elements enumerated in this decision.”

The Project is consistent with all directed courses of action specified in decision D.22.12-057. The details of how the Project addresses all courses of action are summarized in Table 6 below.

**Table 6: Directed Courses of Action in D.22-12-057**

<b>Topic</b>	<b>Recap of SDG&amp;E’s Action</b>	<b>Reference</b>
Leakage	The Project will be designed to minimize and monitor leakage for hydrogen, methane, and methane blend with sensors, remote alerts, and other detection systems.	Section II and Exhibit 3A – Preliminary Testing Protocols
Reporting	The Project’s testing program will collect and analyze data as described in Section II. SDG&E will work with a third party and the Joint Utilities to report on findings.	Section II
Heating value	There is no heating value impact on a customer, given that the fuel cell will export power back to the SDG&E grid.	Section IV
System Safety	Various safety and alert systems are in place to ensure the Project adheres to safety requirements, including a remote monitoring, alarm, and shutdown system. Continuous remote monitoring that will notify SDG&E of leakage events. All relevant codes and standards will be followed.	Sections II, III and IV
Environmental considerations	The SDG&E project will use electrolytic hydrogen. No local air permits will be required for distributed generation technologies.	Section II and Section III
End-use emissions	NOx, CO2, CO, and Oxygen will be measured from the fuel cell system to monitor the emission performance. While SDG&E does not anticipate NOx issues, NOx monitoring and testing will nevertheless be conducted.	Section III.B, Exhibit 3A
Blending limitations	The Project will evaluate hydrogen blending between five percent to twenty percent by volume on a closed system as directed by the D.22-12-057 and suggested by the UCR study. The closed system is a test loop using representative SDG&E gas distribution pipeline components.	Sections II and IV
Additional consideration	Section IV addresses how the Project is complying with the directives of decision D.22.-12-057	Section IV

1       **OP 7.g.**

2       “Proposes rigorous testing protocols consistent with the UC Riverside Study.”

3       The Project is consistent with all directed courses of action specified in the Hydrogen  
4       Blending Impact Study (UC Riverside Study) and actions identified in decision D.22-12-057.<sup>21</sup>  
5       In addition, the Joint Utilities sought feedback on their data collection plans from stakeholders,  
6       the public, and leading national hydrogen blending experts in the technical stakeholder workshop  
7       held on November 6, 2023. The Joint Utilities incorporated feedback from this technical  
8       workshop into their preliminary testing and data collection plans.

9       Rigorous testing protocols will be developed to address leakage rates, degradation,  
10      durability, and hydrogen embrittlement on materials, fittings, and other components. Exhibit 3A  
11      demonstrates the pre-design test plan SDG&E has developed for the Project.

12      **OP 7.h.**

13      “Takes into account parties’ comments and further stakeholder input and includes  
14      the opportunity for compensation for parties and for community-based  
15      organizations.”

16      SDG&E has and will continue to consider parties’ comments and stakeholder input.  
17      Refer to Section III.C for more details on SDGE’s stakeholder engagement activities, plans for  
18      engagement post-application filing, and CBO compensation.

19      **OP 7.i.**

20      “Propose a methodology for performing a Hydrogen Blending System Impact  
21      Analysis that can ensure that any hydrogen blend will not pose a risk to the  
22      common carrier pipeline system.”

23      This System Impact Analysis would be a checklist for Joint Utilities and potential third  
24      parties connecting to the gas system to ensure the standard carrier pipeline system remains safe  
25      should a hydrogen injection standard be established.

26      The Joint Utilities propose developing a methodology for performing the Hydrogen  
27      Blending System Impact Analysis upon completion of the projects. The proposed methodology  
28      will provide a framework to ensure hydrogen blends do not compromise gas system integrity and  
29      safety or impact end-use equipment.

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<sup>21</sup> CPUC, *Hydrogen Blending Impacts Study* (July 2022) at 4; available at <https://docs.cpuc.ca.gov/PublishedDocs/Efile/G000/M493/K760/493760600.PDF>.

1 The methodology will benefit from using the data collected from the demonstration  
2 Projects. The proposed methodology for hydrogen blending will follow a framework similar to  
3 that of a biomethane interconnection agreement.

4 The framework will include, but will not be limited to:

- 5 • Identification of downstream systems.
- 6 • Potential materials.
- 7 • Operating pressures.
- 8 • Equipment (*e.g.*, valves, meters, etc.).
- 9 • Review the pipeline history and end-use equipment.
- 10 • Any further analysis that is deemed necessary by the interconnecting utility.

11 **OP 7.j.**

12 “Includes new or revised heating values and discuss whether heating values  
13 would be modified through propane or other means and whether such  
14 modification to heating value can be done safely.”

15 The SDG&E Project will assess and measure the heating value of blended hydrogen and  
16 natural gas for learning purposes. However, since SDG&E is the only offtaker for the blended  
17 gas, any change in heating value will not impact customers. Therefore, SDG&E does not plan to  
18 create a new thermal zone. Additionally, SDG&E will not modify the heating value with  
19 propane or other means.

20 **OP 7.k.**

21 “Demonstrates the ability to reliably detect leakage of any hydrogen, methane, or  
22 hydrogen/methane blends and describes rigorous hydrogen leak testing protocols  
23 that are consistent with leak testing and reporting elements identified in the  
24 University of California at Riverside’s 2022 Hydrogen Blending Impacts Study,  
25 identifies and addresses the comments presented by parties in this proceeding  
26 regarding leak issues, and identifies and addresses the comments presented by  
27 workshop stakeholders in this proceeding regarding leak issues.”

28 This Project will include procedures to monitor, identify, and quickly repair leaks to  
29 minimize safety risks, including appropriate methods for prompt and reliable leak detection,  
30 including using odorant. First, the Project will utilize the appropriate design and construction  
31 standards and operating gas standards within the design parameters to minimize the risk of  
32 hydrogen leakage. Additionally, leaks will be monitored at the system level with pressure  
33 sensors, at the facility level with hydrogen sensors, or through audible or ultrasonic detection.

1 Operators will also manually inspect for leaks on a monthly basis with handheld hydrogen  
2 detectors or soap bubble leak detection. Sampling will be conducted throughout the process to  
3 evaluate odorant compatibility and confirm the effectiveness of the odorant.<sup>22</sup>

4 Instrumentation systems will measure the blended gas's overall performance,  
5 temperature, pressure, and quality. Moreover, the fuel cell system has a monitoring/control  
6 system for performance control.

#### 7 **OP 7.1.**

8 "Contains an independent research plan for assessment, measurements,  
9 monitoring, and reporting through an independent party, which must be engaged  
10 in such activities during the development, construction, operational life, and  
11 decommissioning of the pilot project."

12 Upon approval of this application, the Joint Utilities will issue a request for proposal  
13 (RFP) to solicit competitive bids for an independent party (or parties) to complete the  
14 independent research plan covering the phases of the Project, including development,  
15 construction, operations, and decommissioning. Given the differences in demonstration projects,  
16 different entities might be contracted for various aspects of the research plan. All information  
17 related to the SDG&E pilot herein should be considered pre-development. *See* Amended  
18 Application for more details on this approach.

### 19 **V. COST ESTIMATES**

20 The original Unloaded Direct Cost estimate set forth in the March Testimony is provided  
21 in Table 7. The unloaded direct cost includes all anticipated expenses, with contingency, for the  
22 entirety of the Project. The Project costs are based on a Class 5 estimate and shown in 2023  
23 dollars. Please see WP-3 for the original detailed breakdown of Project cost estimates by phase.

24 A revised Unloaded Direct Cost estimate (Class 5) using 2023 dollars is provided in  
25 Table 8 and reflects an overall cost reduction for the project. The changes in the revision are  
26 mainly due to the fact that SDG&E will be trucking in hydrogen from its Palomar Energy Center  
27 location instead of producing it onsite. The impact of this change is that SDG&E has removed  
28 the cost of the electrolyzer and its associated equipment and added in the cost of fuel transport.

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<sup>22</sup> Haeseldonckx, D., and W. D'haeseleer. 2007. "The Use of the Natural-Gas Pipeline Infrastructure for Hydrogen Transport in a Changing Market Structure." *International Journal of Hydrogen Energy* 32, nos. 10-11 (July): 1381–1386. ISSN: 03603199. doi:10.1016/j.ijhydene.2006.10.018.



Additionally, the new site offers improved access to electrical tie-ins and reduced civil work requirements compared to what was required at the UCSD candidate location.

**Table 7: Original Project Cost Estimates, in US Dollars**

**Total Direct Capital and O&M (Direct Costs, 2023 Dollars) (In Millions)**

	2025	2026	2027	2028	2029	Total
<b>Capital</b>	0.0	0.0	0.0	0.0	0.0	0.0
<b>O&amp;M</b>	7.2	6.4	0.6	1.8	0.1	16.1
<b>Total</b>	7.2	6.4	0.6	1.8	0.1	16.1

**Table 8: Revised Project Cost Estimates, in US Dollars**

**Total Direct Capital and O&M (Direct Costs, 2023 Dollars) (In Millions)**

	2025	2026	2027	2028	2029	Total	Change , \$	Change , %
<b>Capital</b>	0	0	0	0	0	0	0	0
<b>O&amp;M</b>	8.13	3.72	0.61	1.23	0.1	13.79	-2.31	-14%
<b>Total</b>	8.13	3.72	0.61	1.23	0.1	13.79	-2.31	-14%

A Class 5 estimate provides an accuracy range of -50%/+100%. Therefore, even though SDG&E anticipates direct costs being reduced by the change in location, the changes fall well within the accuracy range of the original estimate, and SDG&E's direct costs, loaded costs, and revenue requirements for this project have not been revised.

Details on loaded direct costs and revenue requirements are described in Chapter 7, Prepared Direct Testimony of Eric Dalton, Jack Guidi, and Marjorie Schmidt-Pines.

## **VI. CONCLUSION**

The SDG&E proposed Project is designed to study the impact of hydrogen blended natural gas (up to 20 percent) in materials and infrastructure common to plastic natural gas distribution gas systems. The goal of the Project is to help inform a future safe hydrogen injection and blending standard for California. As a clean energy leader, California is vital in validating safe and effective decarbonization methods, including hydrogen blending in existing natural gas systems. SDG&E looks forward to partnering with the Joint Utilities to investigate



1 live hydrogen injection, which could play a key role in enabling California to achieve its  
2 decarbonization goals.

3 For all the reasons discussed above, SDG&E requests that the Commission authorize  
4 SDG&E to implement the Project and to establish the proposed cost recovery mechanisms.  
5 Specifically, SDG&E requests that the Commission approve the following:

- 6 1. Authorize SDG&E to establish and implement its proposed Project, including  
7 entering into the necessary contracts and/or agreements with third parties to  
8 implement the Project;
- 9 2. Authorize SDG&E to recover all costs related to the Projects as set forth above  
10 and in Chapter 7;
- 11 3. Authorize SDG&E to create two-way balancing account (*i.e.*, the Hydrogen  
12 Blending Demonstration Project Balancing Account “HBDPBA”) to track and  
13 recover the estimated costs to implement the Project;
- 14 4. Authorize SDG&E to create a subaccount on the HBDPBA to record its  
15 proportional share of the cost allocation for any shared plans, studies and  
16 reporting required by D.22-12-057; and
- 17 5. Granting of such other relief as is necessary and proper.

18 This concludes my revised prepared direct testimony.

## 19 **VII. WITNESS QUALIFICATIONS OF POOYAN KABIR, PHD**

20 My name is Pooyan Kabir. I am the Principal Engineer for hydrogen at SDG&E. I have  
21 been with SDG&E since August 2021. Before joining SDG&E, I was an Engineer at  
22 McDermott International, a multinational Engineering Procurement Construction company,  
23 where I worked on storage vessels for different mediums, including hydrogen, LNG, and water.

24 I hold a Bachelor of Science in Structural Engineering from the University of Tehran, a  
25 Master of Science in Materials from Texas A&M University, and a Doctorate in Structural  
26 Mechanics from the University of Illinois at Urbana-Champaign. I am a licensed Professional  
27 Engineer in the State of Texas and California.

28 I have not previously testified before the Commission.

# **Exhibit 3A: Preliminary Testing Protocols – H2 Blending Demonstration Project**

Joint IOU Hydrogen Blending  
Demonstration Application

This document creates a preliminary test protocol for the proposed SDG&E Hydrogen Blending Demonstration Project in the distribution system. The distribution system is defined as pipelines and components with operating pressures of 60 pounds per square inch gauge (psig) or less.

The proposed SDG&E Hydrogen Blending Demonstration Project will use an isolated test loop representative of the natural gas distribution system at SDG&E property at the Kearny Construction & Operations Center (“Kearny C&O”), located at 5488 Overland Avenue, San Diego, CA 92123. The project will blend hydrogen from five percent to twenty percent by volume. This document presents our strategy for gathering data on four distinct topics aimed at validating knowledge derived from research studies. The four topics encompass: leakage, material testing, heating value measurement, and end-use emissions. The preliminary test protocol for each topic is discussed below. A more detailed test protocol will be developed at Phase 1 of the project.

## 1. Leakage

### a) Odorization

For the demonstration project, hydrogen-natural gas blends will be odorized per Company Odorization Gas Standard. Odorant levels will be monitored upstream of the hydrogen injection point as a baseline and multiple locations downstream of the hydrogen injection point to verify odorant intensity throughout the pipelines. Four consecutive weekly odor intensity tests will be conducted, followed by monthly tests, which will confirm hydrogen compatibility and efficacy of the odorant.

### b) Leak Survey

Leak survey will be conducted at frequencies listed in Table. Only Company Field Employees qualified through Gas Operations Training may perform the leak survey. Pipe joints, valves and meters will be leak surveyed. Downstream of the meter, pipe connections to the end use appliance will be leak surveyed as well to confirm safety, integrity, and reliability. SDG&E will explore various leak survey technologies available on the market.

**Table 1. Preliminary Leak Survey Technologies and Frequency**

Demo Project	Examples of Leak Survey Technologies to Explore	Leak Survey Frequency
Closed System	Portable gas detectors Fiber optic technology Ground vehicle Mass balance method	Pipeline: monthly Pipe connections to the fuel cell

## 2. Materials Testing

SDG&E plans to test pipe performance testing at the end of each blending interval, five, ten, fifteen and twenty percent volume of hydrogen. In addition to that, a set of control samples will be collected for pipe performance testing. The control set has gone through only natural gas blend for the same duration under similar flow conditions. Pipe performance at initial stage of the project will be measured to benchmark the characteristics of the pipe. At least two types of medium density PE pipe will be included in the project and tested.

In addition, the effect of hydrogen on materials will be continuously monitored through leak surveys at various points within the system. If any leaks are detected during leak surveys, the affected section of the

pipeline or specific components may be isolated for further material testing to assess any potential impact of hydrogen on the material's integrity.

### 3. Heating Value Measurement

The current gas chromatographs used for heating value measurement have a limitation to detect hydrogen. To ensure accurate gas composition measurement, it is essential to implement and incorporate compatible gas chromatographs. SDG&E will monitor the caloric value of the blend both at the blending injection skid and at the meter set assembly of the Fuel Cell.

### 4. End Use Emissions

SDG&E will perform emissions testing (CO<sub>2</sub>, NO<sub>x</sub>, CO, and O<sub>2</sub>) per San Diego Air Quality Management District (SDCAPCD) test methods to determine the end use performance and combustion efficiency.

Table 2 summarizes end-use equipment preliminary proposed testing protocol.

**Table 2. Preliminary End- Use Equipment Proposed Testing**

Demo Project	End Use Equipment	Emissions Testing		Visual Testing	Frequency
		Monitored Parameters	Applicable Test Methods		
Closed system	Fuel Cell	NO <sub>x</sub> , CO <sub>2</sub> , CO, O <sub>2</sub>	SDCAPCD Rules	N/A	Monthly